**TII WEBINAR 4 SUSTAINABILITY** 

When is Excess Material not a Waste?

Sean Mason Friday 11<sup>th</sup> December 2020

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# When is Excess Material not a Waste?

- 1. Sustainability Objectives
- 2. Current Context
- 3. Article 27 By-Products
- 4. Article 28 End-of-Waste
- 5. Further Guidance



### Sustainability Objectives – Waste Hierarchy



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| fi11   | Bonneagar Iompair Éireann<br>Transport Infrastructure Ireland   |
|--|---|
| overy  |   |
| alternative functions  | The Management of Waste from<br>National Road Construction<br>Projects<br>GE-ENV-01101<br>December 2017 |
| erials for similar   |   |
| <b>The Prevention</b><br>Inate/ reduce the<br>Ount of waste<br>duced | GE General Standards  |



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### Sustainability Objectives – Circular Economy

2020 Draft TII Sustainability Implementation Plan:

Principle 6 – Resource Efficiency

'Reduce the carbon impact of construction, operation and use of the transport network through responsible use of resources, reuse and repurposing'





### Current Context – Material Standard

#### **TII Standards**

#### NATURAL SOIL & STONE: SERIES 600

- Class 1 & 2 General Fills
- Class 4 Landscape Fill
- Class 5 Topsoil
- Class 6 Select Aggregates
- Class U1 and U2

#### CONCRETE: SERIES 700/1000/1100

- Class 6A/B/C
- Reuse of crushed
   concrete

#### ASPHALT: SERIES 900

- Low Energy Bound Materials
- Road Planings/Excavated asphalt
- Class 6F1/2



## Current Context – Irish (EU) Legislation

Projects involving excavation of materials Exemption: reuse naturally occurring material in construction on site

"By Product" Article 27

#### INCREASING RISK OF ENVIRONMENTAL IMPACT





### Article 27 By-Product Determination









What is it?

'3 clicks of the mouse!'

➢ epa.ie Licensing & Permitting  $\succ$  Article 27

www.epa.ie

- How to Prepare and Submit a By-product Notification
  - Declarations (3 signed proforma letters)
- Guidance on Soil & Stone By-products June 2019
  - Examples (Dingle road, Fingal quarry)
- Draft By-product Guidance Note May 2020
- Article 27 By-product Register

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Four by-product conditions must be met:

- 1. further use is certain; a destination site with planning permission and a current demand for the material
- 2. It can be used directly without any further processing other than normal industrial practice; excavation, breaking and crushing on-site can be considered normal earthworks practice
- 3. It is produced as an integral part of a production process; material has to be excavated to enable construction/upgrade/maintenance of road infrastructure and
- 4. further use is lawful in that it fulfils all relevant requirements for the specific use and will not lead to overall adverse environmental or human health impacts. Demonstrate that the material meets appropriate material specifications (note civil/environmental declarations) for approved destination

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#### Article 27 By-product Register 1793 Applications as of Wednesday





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#### What is the process?

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2 step process which can take place more than once:

1. Consultation with relevant parties eg material producers, end users, local authority, members of the public

2. Any submissions are circulated to relevant parties for further comment

Consultation



Waste

Determination

'Determination as Not Waste' only provided in 8 cases to date, not shown on Register, however new Oct 2020 Guidance for Planners refers











### Article 27 By-Product - soil and stone

Two categories:

#### **GREEN FIELD SITES (VIRGIN** MATERIAL)

Straightforward application, (no environmental testing, even if naturally-occurring elevated concentrations of minerals are present)

#### SITES WITH RISK OF ANTHROPOGENIC **CONTAMINATION (BROWNFIELD)**

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Show 'equivalent to virgin material' (advanced environmental sampling and testing)

Assessment against the EPA's 'Soil Recovery Facility' (SRF) limits using the background 'Domain' natural levels

Exceedances and quantitative risk assessment approach



### Article 27 By-Product - asphalt and concrete

#### Asphalt:

#### 1

#### FOR USE AS RECYCLED ASPHALT PAVEMENT (RAP) FEED INTO NEW ASPHALT (BOUND MATERIAL)

- Road Planings high degree of control and traceability
- Excavated Asphalt less certainty of source and reuse
- Testing as per TII Series 900 Tables 13a & b
- Coal tar content not acceptable

#### FOR USE AS GRANULAR FILL

- Not common
- Lower value reuse

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#### Concrete:

1

#### FOR USE AS AGGREGATE FEED INTO NEW CONCRETE

- Not common, quality control and lower strength

#### 2

FOR USE AS EARTHWORKS GRANULAR FILL (CLASS 6A/B/C)

- Not common, concerns around leachability





#### **BENEFITS**

- Meets Circular Economy objectives by keeping materials out of the Waste stream
- More cost effective than waste options, where destination is close
- Soil & Stone for 'green-field' sites process is straightforward, and avoids issues with natural elevated mineral concentrations
- Certainty of reuse destination and cost for Clients and Contractors (e.g. Metrolink)
- Avoids using Ireland's inert and non-hazardous waste disposal capacity that is extremely limited, and avoids the likely export of 'waste' soils, including ---natural soils
- New guidance requires that Economic Operator/Material Producer must submit application

#### What are the benefits?





#### CHALLENGES/CONSTRAINTS

- Must have a known and planning approved reuse destination
- Needs to be considered at early stages of project and real options included within planning and EIAR documentation (incoming and outgoing)
- EPA 'Notified' status does not remove risk of later waste determination -
- Significant SI and documentation required to support brown-field applications -
- Cost and Time not practical for smaller scale of projects
- Need more enforcement on non-compliance of waste legislation

#### What are the constraints?



### Article 28 End-of-Waste Determination

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#### www.epa.ie

- Licensing and Permitting
  - Article 28
    - Draft Guideline
       Documents Part 1 & 2
    - List of 7 material determinations to date

| OIL & STONE | <ul> <li>'Discarded' to classify as Waste</li> <li>Physical or chemical treatment required</li> </ul>                          |
|-------------|--|
|             |  |
| ASPHALT     | <ul> <li>Is excavated asphalt a Waste?</li> <li>Where source unknown or mixed with other materials requires sorting</li> </ul> |
|             |  |
| CONCRETE    | <ul> <li>Is excavated concrete a waste?</li> <li>Is concrete crushing a 'normal industrial practice'</li> </ul>                |
|             |  |



## Article 28 End-of-Waste Determination



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Currently only established for 3 materials

The Agency is required to undertake European

Irish Asphalt Producers Association IAPA recycled asphalt – not determined

The Agency can determine applications

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- Integrated Materials Solutions (IMS) crushed concrete - determined
- Panda Demolition Waste determined



### Article 28 End-of-Waste Test



the substance or object is commonly used for specific purposes;



a market or demand exists for such a substance or object;

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the substance or object fulfils the technical requirements for the specific purposes and meets the existing legislation and standards applicable to products;

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the use of the substance or object will not lead to overall adverse environmental or human health impacts.



## Article 28 End-of-Waste Determination



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- Physical treatment of soils to improve performance not a 'waste' - Chemical treatment of contaminated soils a licensable waste activity, currently limited but one for future

- Use of Recycled Asphalt Pavement (RAP) in new asphalt is TII approved and end-product is a 'bound' material, likely meets Article 27 tests, use as granular fill less certain. - Asphalt mixed with other materials requires sorting and may be

- Asphalt containing coal tar not acceptable

- Existing granular fill determinations for IMS and Panda are restricted, most likely due to concerns over leaching of potential

- 'Discarded' concrete crushed and used as aggregate into new concrete more likely to be acceptable



## Article 28 End of Waste

#### **BENEFITS**

- Meets Circular Economy objectives as taking materials out of the waste stream
- Possibility of EU or National material determinations for whole sector
- Determination is for an end-product and not source-specific, so do not need application for each project

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#### CHALLENGES/CONSTRAINTS

- EPA cautious approach for national determinations (need EU agreement)

- 2 relevant approvals are 'operatorspecific', and in 1 case location specific

Requires source material to be a 'waste' so licensed hauliers, treatment facilities, etc.

- Market constrained by process costs, reuse value and Standards limitations on usage



### Further Guidance

DCCAE: A Waste Action Plan for a Circular Economy – Ireland's National Waste Policy 2020-2025

*We will develop detailed* guidance on the Article 27 byproduct process for a number of specific construction and demolition materials'



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**TII STANDARDS UPDATES** Series 600, 800 and 900 updates currently underway



## Further Guidance – *Practical Approach*

Consider materials generation and demand at ALL stages of projects, both construction and maintenance/upgrades:

#### **OPTIONS ASSESSMENT/ROUTE SELECTION:**

- minimize cut/fill
- avoid contaminated sites
- do some limited SI \_

#### PRELIMINARY DESIGN AND PLANNING/EIAR:

- classify and quantify materials —
- state Art27/28 materials usage
- list available known destinations

#### **STAKEHOLDER ENGAGEMENT:**

- liaise with your planners
- Landowners
- facility operators

#### **WORKS SPECIFICATIONS & PROCUREMENT:**

specify approved destinations

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![](_page_21_Picture_18.jpeg)

#### **COMPLIANCE CHECKING AND VERIFICATION**

chain-of-custody documentation

#### **REPORTING ON PERFORMANCE AND VALUE**

feedback to promote usage

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## Thank you

#### Questions?

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